REPORT OF GENERAL MANAGER

APPROVED
JUN 0 5 2013

NO	13-147	

DATE June 5, 2013

* OARD OF RECREATION

1 PARK COMMISSIONERS

C.D. <u>All</u>

BOARD OF RECREATION AND PARK COMMISSIONERS

SUBJECT:

RESCISSION OF AWARDS TO CONTRACTORS FOR PROPOSITION K PROJECTS AND AUTHORIZATION TO THE GENERAL MANAGER TO EXECUTE A MEMORANDUM OF UNDERSTANDING BETWEEN THE DEPARTMENT OF RECREATION AND PARKS, THE DEPARTMENT OF GENERAL SERVICES, AND THE BUREAU OF ENGINEERING OR TO AUTHORIZE THE DEPARTMENT OF RECREATION AND PARKS IN-HOUSE CONSTRUCTION FORCES TO DO THE PROPOSITION K WORK AS NEEDED TO OBLIGATE FUNDS BEFORE JUNE 30, 2013

R. Adams H. Fujita	K. R	a. /	
V. Israel	N. W	illiams	
			General Manager
Approved	_/	Disapproved	Withdrawn
• •			

RECOMMENDATIONS:

That the Board:

- 1. Authorize the General Manager, or designee, to rescind the award of any construction contract awarded during the remainder of this fiscal year, funded in whole or in part by Proposition K, if the contractor has not executed a written contract with the City, and provided the required payment and performance bonds and proof of adequate insurance coverage, within ten (10) days of the contract and bond forms being delivered to the contractor, but in no event later than June 20, 2013; and,
- 2. After rescission of any such award, authorize the General Manager to either a) execute a Memorandum of Understanding (MOU) by June 28, 2013, for the construction of that project with the Department of General Services (GSD) and with the Bureau of Engineering (BOE) for construction management, substantially in the form on file in the Board Office, in each case to incorporate the scope of the project from the contract for which the award has been rescinded, subject to the approval of the City Attorney as to form, or b) to award to the Department of Recreation and Parks (RAP) In-House Construction Forces.

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SUMMARY:

Proposition K is a City of Los Angeles approved proposition, which assesses owners of residential properties \$25,000,000 per year for thirty (30) years to be spent on park improvement projects. One significant condition of this funding requires that money for project construction identified in a particular fiscal year must be obligated by way of an executed contract prior to the end of the fiscal year. The current fiscal year ends June 30, 2013. If all of the funds are not obligated prior to June 30, 2013, the assessment must be reduced by the amount not obligated, and these funds will be forever lost to the City for any purpose.

It is anticipated that in May 2013, the Board of Recreation and Park Commissioners will vote to award two (2) Proposition K funded construction projects to the lowest responsible and responsive bidders. Per the bid document, the General Contractor will be required to provide the Department with payment and performance bonds, proof of insurance and appropriate licensing, and to execute the contract between the City and the General Contractor for the work within ten (10) days of receipt of the contract and bond forms from the Board Secretary.

If the General Contractor(s) awarded either of the two (2) Proposition K projects are unable to obtain and provide the City with the necessary payment and performance bonds and insurance, and to execute the contract within the ten (10) days allotted for this effort, there would be insufficient time for another Board meeting to be held to rescind the award and award the contract to another entity.

As a result, the Department believes that a contingency plan is necessary in the unlikely event that any of the General Contractors are unable to timely execute their respective Contract Agreements. The proposed contingency plan consists of two (2) options.

The first option would be to authorize the General Manager to execute a MOU between RAP, BOE and GSD, which would formally obligate the funds and transfer construction of the project to GSD, whose construction division has successfully completed many projects of varying scope for RAP. This has been done several times in the past with varying degrees of success. A sample MOU is provided as Attachment A and a list of the Proposition K Projects, which remain unexecuted is provided in Attachment B.

The second option would be to authorize the Department's In-House Construction Forces to move forward with the construction of the project. In this case, no MOU would be required, however, the Bureau of Engineering will report such award to the L.A. for Kids Steering Committee at its next meeting, currently scheduled for June 27, 2013.

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FISCAL IMPACT STATEMENT:

There is no anticipated fiscal impact to the Department's General Fund under the First or Second option by transferring as many as two (2) Proposition K contracts from private contractors either to GSD or RAP Construction Forces. It is anticipated that GSD or RAP could perform the contracts for the amount bid.

This report was prepared by Veronica Buenrostro, Management Analyst II, Recreational and Cultural Facilities Program, Bureau of Engineering (BOE). Reviewed by Neil Drucker, Program Manager, Recreational and Cultural Facilities Program, BOE; Deborah Weintraub, Chief Deputy City Engineer, BOE; and Cathie Santo Domingo, Superintendent of Planning, Construction and Maintenance Branch, Department of Recreation and Parks.

ATTACHMENT A

MEMORANDUM OF UNDERSTANDING

BETWEEN

THE DEPARTMENT OF RECREATION AND PARKS

CONSRUCTION FORCES OF THE DEPARTMENT OF GENERAL SERVICES

AND
THE BUREAU OF ENGINEERING
OF THE DEPARTMENT OF PUBLIC WORKS
OF THE CITY OF LOS ANGELES

FOR THE CONSTRUCTION OF THE

FACILITY NAME

FACILITY ADDRESS

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MEMORANDUM OF UNDERSTANDING

This Memorandum of Understanding (MOU) is made and entered into by and between the Department of Recreation and Parks, hereinafter referred to as RAP, Construction Forces of the Department of General Services, hereinafter referred to as GSD, and the Bureau of Engineering of the Department of Public Works, hereinafter referred to as BOE.

WITNESSETH

WHEREAS, on November 5, 1996, the voters of Los Angeles approved Proposition K: The Los Angeles for Kids Program, which included improvements for <Facility>; and

WHEREAS, awarding the rehabilitation and construction services of the facility enhancements at <Facility>, to GSD, is in the best interest of the City as the City could not execute a contract timely for this project when publicly bid; and

WHEREAS, GSD has successfully completed numerous rehabilitation/addition/new construction projects; and

WHEREAS, BOE will provide construction management services for the GSD for the facility enhancements at <Facility>; and

WHEREAS, RAP, GSD, and BOE wish to memorialize their understanding in an MOU regarding the terms and conditions of the services to be provided.

NOW, THEREFORE, RAP, GSD, and BOE agree to enter into and abide by the terms and conditions of this MOU.

ARTICLE I - THE MOU

A. PURPOSE OF THE MOU

To establish the responsibility of GSD to provide construction services for the <Facility> located at <Facility Address>.

To establish the responsibility of BOE to provide construction management services and coordinate with GSD and RAP.

To memorialize how BOE will pay GSD for construction services of the <Facility> Project

B. TERM OF THE MOU

This MOU will commence upon execution by the authorized representatives of RAP, GSD, and BOE, and will expire twenty-four (24) months thereafter unless extended by written amendment per Article VIII.A.

C. REPRESENTATIVE OF THE PARTIES OF THIS MOU

The representatives of the respective parties are authorized to administer this MOU and to whom formal notices, demands, requests and communications shall be given are as follows:

1. For RAP:

Jon Kirk Mukri, General Manager Department of Recreation and Parks

Attn: Michael A. Shull, Assistant General Manager 221 N. Figueroa Street, 1st Floor Los Angeles, CA 90012

2. For BOE:

Gary Lee Moore, P.E., City Engineer Bureau of Engineering Department of Public Works

Attn.: Neil Drucker, Program Manager 1149 S. Broadway, 8th Floor Los Angeles, CA 90015

3. For GSD:

Tony Royster, General Manager Department of General Services

Attn.: Nick Pendorf, Director of Construction Construction Forces 111 E. 1st Street, 6th Floor City Hall South Los Angeles, CA 90012

ARTICLE II – SERVICES TO BE PERFORMED BY RAP

- A. Consider and approve the Construction documents and specifications before construction commences.
- B. Provide GSD unrestricted access to the project site through mutually agreed upon working hours and working days.
- C. Respond to GSD's Request(s) for Information when owner review and approval is required. Such responses shall be forwarded to BOE for processing.
- D. Review all applicable Shop Drawings and Submittals and approve within seven (7) working days when owner approval is required. Comments shall be forwarded to BOE for processing.
- E. Notify BOE in writing of any owner requested changes to the construction documents and if such changes are outside the current scope of work, RAP shall provide adequate funding for such changes.

ARTICLE III - SERVICES TO BE PERFORMED BY BOE

- A. Obtain full construction budget appropriation to GSD through actions by the L.A. for Kids Steering Committee and City Council prior to the start of construction.
- B. Review and authorize GSD expenditures, submitted on a quarterly basis, for labor, equipment and material costs incurred by GSD.
- C. Provide a complete permitted set of construction documents and specifications as approved by RAP.
- D. Provide overall Project Management and Construction Management activities, which shall include expenditures vs. budget review, schedule review and weekly meetings with GSD to review budget, design and construction issues.
- E. Respond and approve all of GSD's Request(s) for Information in a timely manner.
- F. Review and approve all mutually agreed upon Change Orders that fall within the budgeted 15% contingency amount, subject to RAP Board of Commissioners (Board) approval, if required.
- G. Approve and process all GSD invoices for all authorized completed work.

- H. Review and approve all submittals and service contracts forwarded by GSD, including shop drawings and product data and samples, for this project in a timely manner.
- I. Advise RAP of any changes that may change the intended function or overall design characteristics of the project.
- J. Participate and prepare the final acceptance inspections of the project in conjunction with RAP. Once all noted items have been corrected, transmit final status report to RAP.
- K. After the end of construction, BOE and RAP shall review and approve "Operational and Maintenance" manuals provided by GSD prior to forwarding the information to RAP.

ARTICLE IV – SERVICES TO BE PERFORMED BY GSD

- A. Upon receipt of final plans from BOE, GSD shall conduct a Class "A" estimate to determine final costs of the project. If necessary, adjustments shall be made to the construction costs per Article VIII.A.2.
- B. GSD shall perform all required work to improve the site per the final construction documents and Specifications in compliance with applicable Federal, State and City codes and regulations. For this project, GSD will only be performing the renovations necessary to bring the restroom and parking into compliance with ADA standards as shown in the final construction documents.
- C. GSD shall coordinate with BOE to establish a construction schedule. The schedule shall be subject to the approval of BOE.
- D. GSD shall immediately notify BOE in writing of issues or barriers that impede or delay the completion of the work, including changes to cost estimates and to the construction schedule.
- E. GSD shall immediately notify BOE of the need for modifications by way of a change order. All change orders are subject to the approval of BOE.
- F. GSD shall provide a monthly report, to the BOE within fourteen (14) days of the end of each month, covering all expenditures on the project during construction. The report shall include all costs for labor, equipment and materials incurred through that period.

ARTICLE V – RECORD DRAWINGS

- A. After completion of construction, GSD shall revise and correct the final Construction Documents indicating all changes made during construction based on the construction records including, but not limited to, change orders, plan clarification/corrections and addenda. Each drawing sheet shall be prominently marked "AS-BUILT". These drawings shall be reviewed and approved by BOE.
- B. When the "AS-BUILT" drawings are approved, GSD shall deliver two (2) copies of the Record Drawings to BOE to be forwarded to RAP for its use.
- C. In addition to the Record Drawings above, BOE will deliver to RAP, one (1) updated electronic file and one (1) updated set of Mylar drawings or as required per designer's contract.

ARTICLE VI – TIME PERIODS

- A. It is understood and agreed in this MOU that time is of the essence. The construction phases will be completed within ____ calendar days from the issuance by BOE to GSD of a Notice-To-Proceed.
- B. The time during which GSD is delayed in its work by BOE or any other agency, whose approval is required, shall be added to the time period for completion. Delays due to unforeseen circumstances, which are not the fault or negligence of GSD, shall also be added to time period for completion.

<u>ARTICLE VII – PAYMENT</u>

A. COMPENSATION

1. Upon approval of City Council and Mayor, BOE shall authorize the expenditure of an amount not to exceed \$______ for the complete and satisfactory performance of the terms of this MOU. These funds are available in the following accounts:

Funding Sources Appropriation Fund/Dept./Acct. No. Available balance

Prop. K - YR 15 \$

2. The construction cost may be adjusted as necessary upon the completion of the Class "A" estimate. BOE shall approve a cost and/or scope adjustment after authorization from the Proposition K – LA for Kids Steering Committee, and subject to approval of an Amendment to the MOU by Board per Article VIII.A.

 GSD shall be responsible for all expenditures in excess of the approved budget unless this MOU has been amended prior to expending the funds through an action of the L.A. for Kids Steering Committee and RAP Commission.

B. METHOD AND TIME OF PAYMENT

- 1. Upon execution of this MOU, BOE shall coordinate with the appropriate City Departments to arrange the appropriation of \$_____ into GSD salary and material accounts for construction services.
- Scheduled payment reimbursements for GSD's services shall be made, on a
 quarterly basis. GSD shall provide a quarterly report detailing the expenses
 incurred for that quarter. The amount of the quarterly payment will be based
 on the number of staff hours and purchase orders directly chargeable to the
 project supported by timesheet records and the current hourly rate and
 verification of the purchase orders and if requested, GSD shall provide copies
 to BOE.

ARTICLE VIII - MODIFICATIONS

- A. Except as otherwise provided herein, this MOU may be altered, modified or amended only in writing, and executed by the parties hereto.
- B. Modifications or extra work requested during the construction phase shall be documented by a Change Order. The Change Order shall contain a description of the scope change or extra work, any additional costs approved by BOE and any time extensions approved by BOE. Change Orders exceeding \$25,000 shall require approval by Board prior to commencement of the work covered by the change order.
- C. This MOU contains the full and complete agreement between RAP, BOE and GSD. No verbal agreement or conversation with any officer or employee of the parties shall affect or modify any of the terms and conditions of the MOU.

IN WITNESS WHEREOF, RAP, GSD, and BOE have caused this Memorandum of Understanding to be executed by their duly authorized representatives.

For:	Department of Recreation and P	arks	
	Jon Kirk Mukri, General Manage	<u> </u>	
	Executed this	_day of	_, 20
For:	Bureau of Engineering, Departm	ent of Public Works	
	Gary Lee Moore, P.E., City Engi	neer	
	Executed this	day of	_, 20
For:	Department of General Services		
	Tony Royster, General Manager		
	Executed this	_day of	_, 20
	oved as to Form MEN A. TRUTANICH, City Attorne	у	
Зу:	Arletta Maria Brimsey, Deputy Ci	ity Attorney	
	Date	ny rittorioy	

ATTACHMENT B

	Project Name	Work Order No.
1. 2.	Hollywood Recreation Center – Pool and Pool Building St. Andrews Recreation Center – Outdoor Sports Development	E170344F E170302F